West Onslow Beach and New River Inlet (Topsail Beach), North Carolina

Integrated General Reevaluation Report and Environmental Impact Statement for West Onslow Beach and New River Inlet (Topsail Beach), North Carolina

### DRAFT PEER REVIEW PLAN

September 2007



**US Army Corps** of Engineers

**Wilmington District** 

#### **ACRONYMS & ABBREVIATIONS**

**AFB** – Alternative Formulation Briefing

**CESAW** – US Army Corps of Engineers, South Atlantic, Wilmington

**CWRB** – Civil Works Review Board

**EIS** – Environmental Impact Statement

**EPR** – External Peer Review

**FCSA** – Feasibility Cost Sharing Agreement

**FEIS** – Final Environmental Impact Statement

**FSM** – Feasibility Scoping Meeting

**GRR** – General Reevaluation Report

**HQ** – Headquarters

ITR – Independent Technical Review

**LOI** – Letter of Intent

**NEPA** – National Environmental Policy Act

**OVEST** -- Office of the Chief of Engineers Value Engineering Study Team

**PCX-CSDR** - National Planning Center of Expertise for Coastal Storm Damage Reduction

**PDT** – Project Delivery Team

**PMP** – Project Management Plan

**PRP** - Peer Review Plan

**P&S** – Plans & Specifications

**SAD** – South Atlantic Division

**Walla Walla Dx** - Walla Walla District Directorate of Expertise for Civil Works Cost Engineering

#### 1.0 The Peer Review Plan

This Peer Review Plan (PRP) is a collaborative product of the project delivery team (PDT) and the National Planning Center of Expertise for Coastal Storm Damage Reduction (PCX-CSDR) and the Walla Walla District Directorate of Expertise for Civil Works Cost Engineering (Walla Walla Dx). The PCX-CSDR and Walla Walla Dx shall manage the PRP, which for this study includes Independent Technical Review (ITR) only. External ITR is not deemed necessary for the initial review phase. Each of the following paragraphs (a. through j.) correspond to the guidance provided in paragraphs 6.a. through j. of Engineering Circular 1105-2-408, Planning - Peer Review of Decision Documents, 31 MAY 2005.

**a. Decision Document and Team Members.** The *Integrated General Reevaluation Report and Environmental Impact Statement for West Onslow Beach and New River Inlet (Topsail Beach), NC* shall be the decision document. The Topsail Beach GRR is being pursued under the Corps of Engineers' Construction General (CG) Program. The project was authorized by Section 101 of the Water Resources Development Act (WRDA) of 1992, which states:

Except as provided in this section, the following projects for water resources development and conservation and other purposes are authorized to be carried out by the Secretary substantially in accordance with the plans, and subject to the conditions, recommended in the respective reports designated in this section:

(15) WEST ONSLOW AND NEW RIVER INLET, NORTH CAROLINA. – The project for flood control, West Onslow and New River Inlet,
North Carolina: Report of the Chief of Engineers, dated November 19, 1991, at a total cost of \$14,100,000, with an estimated Federal cost of \$7,600,000 and an estimated non-Federal cost of \$6,500,000.

The Energy and Water Development Appropriations Act for Fiscal Year 2001, Public Law 106-377, included funds for the Government to initiate a General Reevaluation Report (GRR) of the currently authorized West Onslow Beach and New River Inlet (Topsail Beach) Shore Protection Project, and the remaining shoreline at Topsail Beach.

The study area of the GRR includes all of the shoreline of Topsail Beach. Topsail Beach is located at the southern end of Topsail Island adjacent to New Topsail Inlet in Pender County on the central North Carolina coast. The study area lies entirely within North Carolina's Congressional District 7.

The Topsail Beach GRR is investigating measures and plans for hurricane and storm damage reduction. The study is also documenting incidental recreation benefits. Being located between Cape Fear and Cape Lookout, Topsail Beach is a frequent target for hurricanes and tropical storms tracking along the mid-Atlantic coast. In addition to these direct landfalling storms, many storms that have passed offshore without making landfall have also impacted the study area. Local impacts to the study area varied depending on the landfall location and strength of the storm.

Typical solutions considered for this study area are berm and dune beachfills using material dredged from offshore borrow sites, and in some cases building relocations, or coastal structures such as groins or breakwaters.

The estimated range of initial construction cost for the various alternatives varies between \$20 million and \$40 million, and estimated annual renourishment costs are approximately \$9 million. Renourishment would continue through 50 years if the project is authorized. The selected plan for recommendation has estimated initial costs of \$31 million.

Key PDT members are shown in the table below.

ROLE	NAME	ORGANIZATION
Project Manager		
Program Manager		
Lead Planner		
Biologist		
Biologist		
Cultural Resources		
Coastal/H&H		
Geotechnical		
Cost Engineering		
Economics		
Economics		
Real Estate		

For more information regarding the PRP, the project manager for the GRR may be contacted as follows:

US Army Corps of Engineers – Wilmington District

#### **Independent Technical Review Team Leaders**

National Planning Center of Expertise for Coastal Storm Damage Reduction PCX-CSDR US Army Corps of Engineers – North Atlantic Division

US Army Corps of Engineers – Philadelphia District

Walla Walla District Directorate of Expertise for Civil Works Cost Engineering

**b. External Peer Review.** EC 1105-2-408 provides the process for deciding whether or not to employ external peer review. The following is an excerpt of EC section 9.a: Decision documents covered by this Circular will undergo EPR if there is a vertical team consensus (involving district, major subordinate command and Headquarters members) that the covered subject matter (including data, use of models, assumptions, and other scientific and engineering information) is novel, is controversial, is precedent setting, has significant interagency interest, or has significant economic, environmental and social effects to the nation. Decision documents covered by this Circular that do not meet the standard shall undergo ITR as described in paragraph 8, above.

Please see the External Peer Review Decision Checklist below (1 - 5).\*

- 1. Novel subject matter? No, this is a typical shore protection project.
- 2. Controversial subject matter? No, this is a typical shore protection project.
- 3. Precedent setting? No, this is a typical shore protection project.

- 4. Unusually significant interagency interest? No, this is a typical shore protection project.
- 5. Unusually significant economic, environmental, and social effects to the nation? No, the anticipated costs and effects are not unusual. Estimated construction costs of about \$32 million will not exceed the \$50 million trigger amount suggested for recommendation of an EPR.

**Decision:** The PDT suggests that an Independent Technical Review by a US Army Corps of Engineers team external to the project district, CESAW, will be sufficient to comply with the spirit of EC 1105-2-408, Planning - Peer Review of Decision Documents, dated 31 May 2005. It is not anticipated that any new methodologies will be used in the analysis and preparation of the Integrated GRR & EIS, or that any of the data collected or analyzed would be considered influential scientific data.

#### c. Anticipated Peer Review Schedule.

REVIEW PHASE	COMPLETI	ON DATE
In-House Review AFB Materials	Spring	2004
Alternative Formulation Briefing (AFB)	July	2004
ITR Draft GRR & EIS	Summer	2005
Draft GRR & EIS / Policy Review	Summer	2006
Draft GRR & EIS / NEPA Public Review	Summer	2006
Civil Works Review Board	November	2007
Final EIS / NEPA Public Review (MSC Commanders Public Notice)	December	2007

- **d.** Conducting External Peer Review. The relevant Planning Center(s) of Expertise will make the final determination as to whether or not External Peer Review is to be conducted. For this Integrated GRR & EIS, this decision is the responsibility of the PCX-CSDR.
- **e. Public Comment on Decision Document.** Once completed, the Integrated GRR & EIS will be disseminated to resource agencies, interest groups, and the public as part of the National Environmental Policy Act (NEPA) environmental compliance review. Please note where "FEIS / NEPA Public Review" is highlighted in the "Peer Review Plan" flow chart included as Attachment 1. Public entities and private individuals may also review and comment on draft documents as members of the PDT.
- **f. Provision of Public Comments to Reviewers.** All significant and relevant public comments will be provided as part of the review package to Peer Reviewers as they are available and may include but not be limited to: scoping letters, meeting minutes, other received letters, and emails.
- **g. Anticipated Number of Reviewers.**\*\* The relevant Planning Center(s) of Expertise shall make the final determination for the number of reviewers needed. For this Integrated GRR & EIS, this decision is the responsibility of the PCX-CSDR.
- **h. Primary Review Disciplines and Expertise.** The number of reviewers (Level of Review) shall vary as depicted under "Review Phase" in the "Peer Review Plan" flow chart included as Attachment 1. The PCX-CSDR and the Walla Walla Dx shall make the final determination for the discipline type and number needed of reviewers depending upon the "Review Phase." The minimal number of discipline types expected is 9 as, shown in the following table. As the Integrated GRR & EIS proceeds, additional reviewing disciplines may be added.

PRELIMINARY REVIEW DISCIPLINES FOR ITR/EPR		
Planning		
Environmental / NEPA Compliance		
Cultural Resources		
Economics		
Recreation		
Coastal Engineering / Hydrology & Hydraulics		
Geotechnical Engineering		
Cost Estimating		
Real Estate		

- **i. Selection of External Peer Reviewers.** The relevant Planning Center(s) of Expertise shall make the final determination for the discipline type and number of reviewers needed as well as which if any External Peer Reviewers are needed. For this Integrated GRR & EIS, this decision is the responsibility of the PCX-CSDR.
- **j. Nomination of Peer Reviewers by the Public.** The PCX-CSDR shall determine if Peer Reviewers will be nominated by the public. The public will have opportunities to review the Integrated GRR & EIS as required by the NEPA compliance process.

#### k. Miscellaneous Items.

- **i. DrChecks**. DrChecks will be used to conduct the ITR.
- **ii. Model Certification.** All models developed for or modified during use in this study will be subjected to ITR and will be certified as required by Engineer Circular (EC) 1105-2-407, U.S. Army Corps of Engineers. *Planning Models Improvement Program: Model Certification*.

There is one model used during this study that was developed for previous studies and at the suggestion of the AFB, was modified during this study. That model is the Generalized Risk AND Uncertainty - Coastal (GRANDUC) model for estimating damages. The model was included in development of the Draft Integrated GRR & EIS which had an ITR in 2005. The certification status of the model will be coordinated with the PCX-CSDR.

\*\* See Attachment 2

## ATTACHMENT 1 PEER REVIEW PLAN

PEER REVIEW PLAN				
FEASIBILITY PHASE				
Study Product or Milestone	Review by			
Feasibility Scoping Meeting	( not part of this study)			
Value Engineering Package	OVEST PDT			
Alternative Formulation Briefing	PDT, Supervisors, In-House Review Team			
Draft GRR & EIS Policy	PDT, Supervisors, ITR Team, OC HQ, SAD			
CWRB Review Package	PDT, Supervisors			
Final GRR & EIS	CWRB			
Risk Analysis	Walla Walla Dx			
Cost Engineering	Walla Walla Dx			
Chief of Engineers Report	$HQ \rightarrow ASA(CW) \rightarrow OMB \rightarrow Congress$			

<sup>\*</sup> Reference External Peer Review Decision Checklist in Section b., questions 1 - 5: if any changes occur in checklisted items, the vertical team will determine if External Peer Review (EPR) will be required. A decision regarding EPR is requested in writing from SAD and HQ Regional Integration Team Leader (RIT).

<sup>\*\*</sup>A Scoping Letter during the Reconnaissance Phase provides the public the opportunity to share any known concerns.

<sup>\*\*\*</sup>The Project Delivery Team (PDT) includes the non-Federal Sponsor, stakeholders, and resource agencies.

# ATTACHMENT 2 ITR APPROVAL REQUEST

Establishment of ITR responsibility has been an evolving process. Skilled and experienced personnel who have not been associated with the development of the Topsail Beach GRR products have been previously requested by Wilmington District Plan Formulation and Economics. It is requested that these ITR Team Members be evaluated and approved for the completed Draft Integrated GRR & EIS. Below are the biographies for the ITR Team Members.

EPR members will be determined by the PCX-CSDR.

Key ITR members are shown in the table below.

ROLE	NAME	ORGANIZATION
Planning / Plan Formulation		CENAP-
Environmental		CENAP-
Cultural Resources		CENAP-
Coastal/H&H		CENAP-
Geotechnical		CENAP-
Cost Engineering		CENAP-
Economics		CENAP-
Recreation		CESWT
Real Estate		CENAB-

Below are the biographies for the anticipated ITR Team Members.

#### Plan Formulation / Planning

**Name: --**

**Grade and position title:** GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

Training: XX

#### **Environmental**

**Name: --**

**Grade and position title:** GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

Training: XX

#### **Economics**

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

**Training:** XX

#### **Cost Estimating**

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

**Major achievements and projects:** XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

**Training:** XX

#### Coastal Engineering / Hydrology & Hydraulics

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

**Years of experience:** XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

**Training:** XX

#### **Geotechnical Engineering**

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

Training: XX

#### **Real Estate**

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

Training: XX

#### Recreation

Name: --

**Grade and position title:** GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

Training: XX

#### **Cultural Resources**

Name: --

Grade and position title: GS-XX, XXIST

**Organization:** XX District, XX Division (CEXXX)

**Education:** XX

Years of experience: XX

Major achievements and projects: XX

Other awards and relevant accomplishments: XX

**Professional Memberships:** XX

**Training:** XX